

Message Text

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PAGE 01 STATE 158594
ORIGIN IO-14

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R 080239Z JUL 77
FM SECSTATE WASHDC
TO USMISSION GENEVA
AMEMBASSY VIENNA
AMEMBASSY PARIS
AMEMBASSY ROME
AMEMBASSY NAIROBI
AMCONSUL MONTREAL
AMEMBASSY LONDON

UNCLAS STATE 158594

E.O. 11652:N/A

TAGS:AORG, ABUD

SUBJECT:REPORT OF SENATE APPROPRIATIONS COMMITTEE

USIAEA VIENNA FOR IAEA VIENNA, PARIS FOR UNESCO, ROME FOR
FODAG, NAIROBI FOR UNEP, MONTREAL FOR ICAO, LONDON FOR IMCO

1. THE FOLLOWING IS AN EXTRACT FROM THE REPORT OF THE
STATE DEPARTMENT SUBCOMMITTEE OF THE SENATE APPROPRIATIONS
COMMITTEE WHICH HAS NOW BEEN APPROVED BY THE FULL SENATE:
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PAGE 02 STATE 158594

"THE COMMITTEE RECOMMENDS AN APPROPRIATION OF DOLLARS
306,729,000, A DECREASE OF DOLLARS 19,114,202 BELOW THE
1977 APPROPRIATION. THE AMOUNT RECOMMENDED IS DOLLARS
30,375,000 BELOW THE BUDGET ESTIMATE AND IS A DECREASE
OF DOLLARS 19,250,000 BELOW THE AMOUNT ALLOWED BY THE
HOUSE.

"THIS APPROPRIATION IS FOR PAYMENT OF THE ANNUAL OBLIGATIONS OF MEMBERSHIP IN CERTAIN INTERNATIONAL ORGANIZATIONS AS AUTHORIZED BY CONVENTIONS, TREATIES, OR SPECIFIC ACTS OF CONGRESS. MEMBERSHIP IN THESE ORGANIZATIONS MAY CONSTITUTE AN OBLIGATION FOR PAYMENT OF THE APPROPRIATE SHARE OF THE ASSESSED BUDGETS OF THE ORGANIZATIONS.

"THE AMOUNT RECOMMENDED INCLUDES DOLLARS 15,950,000 FOR PAYMENT TO THE UNITED NATIONS EDUCATIONAL, SCIENTIFIC AND CULTURAL ORGANIZATION (UNESCO). THIS WILL ENABLE THE DEPARTMENT TO MAKE PARTIAL PAYMENT OF THE ASSESSMENT FOR CALENDAR YEAR 1977. THIS CONFORMS TO THE AMOUNT INCLUDED IN THE AUTHORIZATION MEASURE FOR THE DEPARTMENT OF STATE WHICH CLEARED THE CONGRESS ON MAY 26, 1977.

"THE AMOUNT RECOMMENDED BY THE COMMITTEE DOES NOT INCLUDE ANY FUNDS FOR PAYMENT TO THE INTERNATIONAL LABOR ORGANIZATION AND NO FUNDS WERE REQUESTED FOR THAT PURPOSE, SINCE THE UNITED STATES HAS NOTIFIED THAT ORGANIZATION OF ITS INTENT TO WITHDRAW. THAT NOTICE OF INTENT WAS GIVEN ON NOVEMBER 6, 1975. CONTRIBUTIONS COVERING THE REQUIRED 2 YEAR WAITING PERIOD, WHICH EXPIRES ON NOVEMBER 6, 1977, HAVE ALREADY BEEN MADE. SUBSEQUENT FUNDING WILL DEPEND ON THE DECISION REGARDING CONTINUED MEMBERSHIP IN THE ILO.

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UNCLASSIFIED

PAGE 03 STATE 158594

"OVER THE PAST 6 YEARS, APPROPRIATIONS FOR CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS HAVE INCREASED BY 126 PERCENT. DURING THIS 6-YEAR PERIOD, CONGRESS ESTABLISHED A 25 PERCENT CEILING ON U.S. CONTRIBUTIONS TO INTERNATIONAL ORGANIZATIONS. NEVERTHELESS, OUR ASSESSMENTS STILL WENT UP 126 PERCENT. ONE OF THE REASONS FOR THIS TREMENDOUS INCREASE IN THE U.S. PAYMENTS IS THAT NEW INTERNATIONAL ORGANIZATIONS ARE CONSTANTLY BEING PROPOSED AND ACCEPTED, AND THE UNITED STATES IS ALWAYS THE PRIMARY FINANCIAL DONOR PAYING UP TO 25 PERCENT OF ASSESSED DUES. THE MORE RECENT AND NEWER INTERNATIONAL ORGANIZATIONS HAVE ONE COMMON DENOMINATOR AND THAT IS THAT THEY ARE SUPERIMPOSED ON CURRENT AND DUPLICATORY ORGANIZATIONS. IF SOMETHING IS NOT DONE TO HALT THIS ESCALATION OF U.S. MEMBERSHIP IN MORE AND MORE INTERNATIONAL ORGANIZATIONS, BY THE YEAR 2000 THE UNITED STATES WILL BE PAYING ASSESSED DUES OF AT LEAST 25 PERCENT TO OVER 855 DIFFERENT RECIPIENT ORGANIZATIONS.

"FOR SEVERAL YEARS THE COMMITTEE HAS SPOKEN OF THE NEED FOR IMPROVED COORDINATION AND CONTROL OF THE TECHNICAL ASSISTANCE ACTIVITIES OF THE VARIOUS AGENCIES IN THE

UNITED NATIONS DEVELOPMENT SYSTEM. WE HAVE SEEN THE SYSTEM GROW FROM MODEST BEGINNINGS INTO A COMPLEX NETWORK OF ORGANIZATIONS AND PROGRAMS UNDER THE CONTROL OF ABOUT 40 SEPARATE GOVERNING BODIES. IT HAS BEEN OUR CONTENTION, CONFIRMED IN TESTIMONY BY STATE DEPARTMENT OFFICIALS AND BY A SUCCESSION OF UNITED NATIONS MANAGEMENT STUDIES, THAT A RESTRUCTURING OF THE SYSTEM TO ACHIEVE CENTRALIZED DIRECTION THROUGH THE UNITED NATIONS DEVELOPMENT PROGRAM WOULD IMMEASURABLY IMPROVE BOTH THE EFFICIENCY AND

EFFECTIVENESS OF U.N. TECHNICAL ASSISTANCE.

"IT HAS ALSO BEEN OUR CONTENTION THAT CONSIDERABLE SAVINGS COULD BE ACHIEVED WERE BETTER MANAGERIAL AND PERSONNEL UNCLASSIFIED

UNCLASSIFIED

PAGE 04 STATE 158594

PRACTICES INSTITUTED IN THE UNITED NATIONS AND IN THE SPECIALIZED AGENCIES. WE NOW FIND THAT SAVINGS HAVE, INDEED, BEEN ACHIEVED IN THE SPECIALIZED AGENCIES. HOWEVER, INSTEAD OF REDUCING THE SIZE OF THEIR ASSESSED BUDGETS, THESE AGENCIES HAVE EMBARKED ON AN OVERZEALOUS PROLIFERATION OF TECHNICAL ASSISTANCE PROGRAMS WITH LITTLE THOUGHT TO COORDINATION OF COST RESTRICTIONS. THE RESULT HAS BEEN AN INCREASE IN THE FRAGMENTATION OF THE U.N. DEVELOPMENT SYSTEM WITH A CONCOMITANT LOSS OF EFFECTIVENESS.

"THEREFORE, THE COMMITTEE, ITS PATIENCE LONG EXHAUSTED, NOW SERVES NOTICE THAT IT WILL NOT CONSIDER REQUESTS FOR FUNDING OF U.N. TECHNICAL ASSISTANCE IN THE STATE DEPARTMENT APPROPRIATIONS BILL. WE SHALL CONSIDER REQUESTS FOR U.N. TECHNICAL ASSISTANCE FUNDING, WHETHER ASSESSED OR VOLUNTARY, ONLY THROUGH THE FOREIGN ASSISTANCE AND RELATED PROGRAMS APPROPRIATIONS BILL AND ONLY IN CONJUNCTION WITH REQUESTS FOR FUNDING OF THE UNITED NATIONS DEVELOPMENT PROGRAM."

DEDUCTION OF
REQUEST TECHNICAL APPROVED
LEVEL ASSISTANCE LEVEL

UNITED NATIONS AND
SPECIALIZED AGENCIES:

UNITED NATIONS 105,000,000 -1,925,000 103,075,000

UNITED NATIONS ECUA-
TIONAL, SCIENTIFIC
AND CULTURAL ORGANIZA-
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UNCLASSIFIED

PAGE 05 STATE 158594

TION 17,000,000 -1,050,000 15,950,000

INTERNATIONAL CIVIL

AVIATION ORGANIZATION 5,994,500 5,994,500

WORLD HEALTH ORGANI-

ZATION 49,842,583 -15,000,000 34,842,583

FOOD AND AGRICULTURE

ORGANIZATION 22,875,000 - 150,000 22,725,000

DEDUCTION OF
REQUEST TECHNICAL APPROVED
LEVEL ASSISTANCE LEVEL

INTERNATIONAL TELECOM-

MUNICATION UNION 1,723,600 - 25,000 1,698,600

WORLD METEOROLOGICAL

ORGANIZATION 2,631,260 - 50,000 2,581,260

INTERGOVERNMENTAL

MARITIME CONSUL-

TATIVE ORGANIZATION 289,372 289,372

UNIVERSAL POSTAL

UNION 391,000 - 50,000 341,000

WORLD INTELLECTUAL

PROPERTY ORGANIZATION 251,139 251,139

INTERNATIONAL ATOMIC

ENERGY AGENCY 11,683,616 - 1,000,000 10,683,616

SUBTOTAL 217,682,070 -19,250,000 198,432,070

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UNCLASSIFIED

PAGE 06 STATE 158594

2. THE CONCERNS EXPRESSED THEREIN SERVE TO EMPHASIZE THE IMPORTANCE OF THE ROLE OF THE MISSIONS IN THE DAY-TO-DAY EVALUATION OF THE PROGRAMS AND BUDGETS OF THE INTERNATIONAL ORGANIZATIONS LOCATED IN YOUR AREA. UNLESS IT CAN BE ESTABLISHED THAT THE U.S. HAS DONE AN EFFECTIVE JOB OF BUDGET REVIEW, IT WILL BE INCREASINGLY DIFFICULT TO OBTAIN APPROPRIATIONS TO SUPPORT OUR MEMBERSHIP.

3. RELATIONS AT ALL LEVELS IN THE SECRETARIATS UP TO AND INCLUDING THE DG'S WILL HAVE TO BE INTENSIFIED SO THAT WE CAN MAKE OUR PROGRAM AND BUDGETARY VIEWS KNOWN EARLY IN THE ORGANIZATION'S BUDGETARY PREPARATION CYCLE AS WELL AS BEING CONVERSANT WITH THE PROGRAMMATIC DATA BEING DEVELOPED FOR INCLUSION IN AND SUPPORT OF THE BUDGET ESTIMATES. IT WILL ALSO BE ESSENTIAL TO INTENSIFY CONTACTS WITH YOUR OPPOSITE NUMBERS FROM OTHER COUNTRIES EITHER FORMALLY, THROUGH SUCH EXISTING MECHANISMS AS THE "GENEVA GROUP," OR INFORMALLY WHERE NO SUCH MECHANISM EXISTS.

4. OF SPECIFIC INTEREST, OF COURSE, IS THE COMMITTEE'S BITTER DENUNCIATION OF THE CONCEPT OF INCLUSION OF TECHNICAL ASSISTANCE IN THE ASSESSED BUDGETS OF THE UN AND ITS

SPECIALIZED AGENCIES. THE FIGURES SHOWN IN THE COMMITTEE REPORT ARE OUT OF DATE AND LATER FIGURES WOULD PROVIDE EVEN LARGER AMOUNTS BY WAY OF RECOMMENDED APPROPRIATION REDUCTIONS, E.G. THE WHO AMOUNT WOULD BE CLOSER TO DOLLARS 19-20 MILLION AND THE FAO CLOSER TO DOLLARS 2.0-2.5 MILLION. UNLESS WE ARE ABLE TO STEM THE TREND OF INCREASES AND START REDUCING OR ELIMINATING SUCH ITEMS FROM THE BUDGET, FULL U.S. FINANCIAL SUPPORT WILL BE JEOPARDIZED. THE INTERNATIONAL ORGANIZATIONS AFFECTED SHOULD BE APPRISED OF THE DANGERS INHERENT IN THIS SITUATION.
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PAGE 07 STATE 158594

5. DESPITE THE SUCCESS OF THE DEPARTMENT'S EFFORTS IN OVERTURNING THE SENATE ACTION IN JOINT CONFERENCE, THE HANDWRITING IS ON THE WALL; AND FAILURE TO RECOGNIZE THE IMPORT OF THE MESSAGE WILL ONLY RESULT IN EVEN HARSHER ACTION IN THE VERY NEAR FUTURE.

6. FOR OUR PART IO PLANS FOLLOW UP WITH APPROPRIATE SPECIFIC TALKING POINTS FOR EACH AGENCY. THESE WILL TAKE INTO ACCOUNT VERY DIFFERENT CIRCUMSTANCES OF AGENCIES, E.G. WHO WHICH HAS CONSTITUTIONAL MANDATE TO PROVIDE TECHNICAL ASSISTANCE. VANCE

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